



JAG 2024

APPLICATION GUIDELINES AND INSTRUCTIONS

**Edward Byrne Memorial Justice Assistance
Grant Program (JAG)**

Assistance Listing Number: 16.738

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State Administering Agency

Kentucky Justice and Public Safety Cabinet
Grants Management Division

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Introduction

This solicitation establishes program and financial policy as well as provides administrative guidance to effectively manage the Edward Byrne Memorial Justice Assistance Grant (JAG) Program. There are additional instructions for the JAG application, grant management processes, and post-award requirements.

The Application Guidelines and Instructions are consistent with program requirements established by the U.S. Department of Justice (DOJ) and Bureau of Justice Assistance (BJA) ([34 U.S.C. 10151-10158](#)). The Justice and Public Safety Cabinet (JPSC) awards JAG funds through a competitive process to state agencies, units of local government, and private nonprofit organizations. Successful applications must comply with priorities established by DOJ, BJA, and JPSC.

The JAG program is the primary vehicle of federal criminal justice funding to states and local jurisdictions. The purpose of the JAG Program is to assist state agencies and units of local government in carrying out specific programs, which offer a high probability of improving the functioning of the criminal justice system. JAG Program funds can be used for state and local initiatives, technical assistance, training, personnel, equipment, supplies, contractual support, and information systems for criminal justice for any one or more of the following federally defined purpose areas:

- Law enforcement programs
- Prosecution and court programs
- Prevention and education programs
- Corrections and community corrections programs
- Drug treatment and enforcement programs
- Planning, evaluation, and technology improvement programs
- Crime victim and witness programs (other than compensation)
- Mental health programs and related law enforcement and corrections programs, including behavioral programs and crisis intervention teams
- Implementation of state crisis intervention court proceedings and related programs or initiatives, including but not limited to, mental health courts, drug courts, veterans courts, and extreme risk protection order programs

Historically, Kentucky has placed special emphasis on multi-jurisdictional drug and narcotics task forces that advance statewide drug control priorities. However, Kentucky expanded available discretionary funding for other projects that fall within the implementation of its JAG Strategic Plan establishing funding priorities for 2019-2024. In addition to falling within one or more of the JAG purpose areas listed above, all proposals should demonstrate a direct connection to one or more of the established JAG Funding Priorities listed below.

JAG Strategic Plan Funding Priorities (2019 – 2024)

Priority 1: To provide meaningful addiction treatment and recovery services to help inmates and offenders overcome addiction and stronger substance abuse treatment and prevention programs to combat drug addiction within Kentucky communities.
 Funding will be used for programs proven to provide meaningful addiction treatment and recovery services for inmates and to decrease substance misuse and availability in Kentucky communities.

Priority 2: To aggressively pursue and implement smart-on-crime reforms to reduce prison and jail populations and decrease recidivism while preserving public safety.
 Funding will be used to support evidence-informed recidivism reduction initiatives that target underlying drivers of recidivism and evidence-informed prison population reduction strategies that have been shown to minimize risk to the public.

Priority 3: To address bias and racism in our justice system.
 Funding will be used for training programs proven to reduce bias and racism within the justice system and for obtaining technical assistance to develop new or revise existing policies and/or protocols to reflect best or promising practices for addressing and reducing bias and racism within criminal justice system agencies and among their employees.

Priority 4: To strengthen law enforcement training to continue public safety in our communities.
 Funding will be made available to provide law enforcement with training on best practices for engaging communities and keeping them safe.

Award Period

The standard award period is one year (12 months).

Application Open Period Dates

The JAG 2024 – 2025 subgrant application opportunity will be available in *Intelligrants 10.0* (IGX) beginning April 22, 2024, and will remain open until May 17, 2024, at 6 PM ET.

Subaward Information

Period of Performance Start/End Dates October 1, 2024 – September 30, 2025
 Period of Performance Duration 12 months

Federal Awards Anticipated for Use

Federal Award Number	Periods of Performance
15PBJA-22-GG-00647-JAGX	October 1, 2021 – September 30, 2025
15PBJA-23-GG-02981-JAGX	October 1, 2022—September 30, 2026
2024 Federal Award Number TBD	October 1, 2024 – September 30, 2027

JPSC anticipates making approximately \$2.05 million in JAG subawards for the 2024-2025 project period. All awards are subject to the availability of funds and to any modifications or additional requirements that maybe imposed by DOJ or JPSC.

Electronic Grants Management System

All grant activities are managed through JPSC’s electronic grants management system, *Intelligrants 10.0* (IGX). Applications should be submitted via IGX by the submission deadline referenced in this document. New applicants must establish a user account at <http://kyjusticeigx.intelligrants.com/>. Validation of new user accounts will take 48-72 business hours. It is not necessary to establish an additional account for returning applicants.

Each user account will be registered as either an Authorized Official (AO) or Grant Administrator (GA). It is important to understand which user role should be assigned to members within your organization depending on the permissions, or functions, available to each user role. More than one individual in an organization may be assigned to the AO role, but applicants are encouraged not to assign all individuals as AOs. Applicants should follow the principle of least privilege when assigning user roles to maintain separation of duties to the greatest extent possible.

Allowable Actions	Authorized Official	Grant Administrator
Initiate and populate grant application	✓	✓
Submit grant application	✓	✗
Add or remove users from agency account	✓	✗
Create and submit Grant Award Modification (GAM) request	✓	✓
Create and submit progress reports	✓	✓
Create and submit financial reports	✓	✓

The Authorized Official (AO), designated in IGX by the applicant, will receive a conformation email upon successful submission of an application. This should be retained for the applicant’s records. Applicants can view the status of their applications at any time prior to award notification using the Details section of the application landing page. Please contact Grants Management Division (GMD) staff prior to the submission deadline if confirmation has not been received. Questions may be submitted to GMD staff listed on the Contact page or by e-mail at JUSIGX@ky.gov.

Grant Proposal

All proposals should be concise, clearly written and should fully convey the project for which funds are being requested. Applications are submitted through Intelligrants 10.0 (IGX), JPSC's electronic Grants Management System. Major points must be supported by current local facts and data, with appropriate citations. **Be sure to read the instructions at the top of each page before populating and saving.** The precision with which the applicant follows the instructions for each section of the application is an important factor in application review. Most IGX text box application pages track character limits (number of letters utilized) and display the maximum number of characters allowed per text box. It is highly recommended agencies use a Word document to create the application for several reasons. Word processing software tracks the number of characters and allows for spelling and grammar corrections, formatting, and other changes. Also, IGX activity "times out" and returns to the login screen after 20 minutes. Copying and pasting from a word processing document will ensure information is not lost after a period of inactivity.

System for Award Management Unique Entity Identifier

All applicants for federal funds must include a Unique Entity Identifier (UEI) from the federal System for Award Management (SAM) in their application for a new award or a supplement to an existing award. A SAM UEI is a unique 12-character alpha-numeric value assigned to all entities (public and private companies, individuals, institutions, or organizations) who register to do business with the federal government in SAM. Vendors are required to complete a one-time process to provide basic information relevant to their organizations. The identifier is used for tracking purposes and to validate address and point of contact information for federal assistance applicants, recipients, and subrecipients. If your agency is already registered in SAM then your agency was automatically assigned a UEI. First-time SAM registrants can request UEIs by visiting <https://sam.gov/content/duns-uei> and then clicking the green Get Started button. Have your agency's legal business name and address ready. **All agencies must include a copy of their SAM Entity Information as an attachment to the application.**

Requirement to Disclose Potential Conflicts of Interest

Decisions related to the use of these funds must be free of undisclosed personal or organizational conflicts of interest. All applicants are required to disclose in writing any potential conflict of interest, either in fact or appearance, as defined by the *DOJ Grants Financial Guide (3.20 Grant Fraud, Waste, and Abuse, Conflicts of Interest)*. Potential conflicts of interest must be disclosed on agency letterhead and uploaded to the Attachments Page of this application. Disclosures of potential conflicts of interest are required for each grant period regardless of existence or prior disclosure in a previously funded grant year.

Lobbying Disclosure Requirement

As a matter of federal law ([18 U.S.C.1913](#)) federal funds may not be used by any subrecipient ("subgrantee") at any tier, either directly or indirectly, to support or oppose the enactment, repeal, modification, or adoption of any law, regulation, or policy, at any level of government. All applicants must disclose the existence or nonexistence of lobbying activities by completing and attaching Form SF-LLL to the Attachments page. The Disclosure of Lobbying Activities form can

be downloaded from:

<https://ojp.gov/funding/Apply/Resources/Disclosure.pdf>.

Letters of Support

All submissions must include three (3) original letters of support from agencies or organizations in the area(s) or jurisdiction(s) to be served by the project. Letters of Support should include a meaningful description of collaboration for proposed project success and must include names of agencies and signatures of authorized officials. Upload the letters on the Attachments page of the application.

Allocation of Subawards

Funds granted to Kentucky by the DOJ are further subawarded by the JPSC to state agencies, units of local government, and not-for-profits to carry out programs and projects contained in an approved application that further the priorities established by the Commonwealth.

The DOJ requires that JPSC:

- Pass through a predetermined percentage of funds to “units of local government.” (For purposes of the JAG Program, a “unit of local government” includes a city, county, township, town, and certain federally recognized Indian tribes.) This predetermined percentage (often referred to as the variable passthrough, or “VPT”) is calculated by OJP’s Bureau of Justice Statistics (BJS), based on the total criminal justice expenditures by the state and its units of local government.
- Appropriately use or distribute the amount of funding added to the state’s award because certain units of local government within the state are ineligible for a direct award of JAG funds because the unit of local government’s calculated allocation is less than \$10,000 (these units of local government sometimes are referred to as “less-than-\$10,000 jurisdictions”). JPSC must provide these additional funds included in its JAG award to state police departments that provide criminal justice services to the “less than \$10,000 jurisdictions” within the state and/or subaward the funds to such jurisdictions.

Any funds not required to be passed through to units of local government or projects serving “less-than-\$10,000 jurisdictions” may be used for other programming determined by JPSC. In determining funding allocations, the Commonwealth considers other funding options that may be available or in place, as well as the needs and availability of services in the state.

ELIGIBILITY AND REQUIREMENTS

Eligible Applicants

Any state agency, unit of local government (i.e., city, county, township, town, or federally recognized American Indian tribe) or not-for-profit organization may apply for funding under the JAG Program.

Program Requirements

- 1. Public or Nonprofit Organization.** Non-profit subrecipients of JAG funding are required to certify their status as a non-profit or tax-exempt organization by attachment of one of the following to the application:
 - A copy of the recipient's IRS 501(c)(3) designation letter;
If the applying organization has undergone an official name change since the IRS 501(c)(3) letter was received, either an IRS Name Change Letter or an updated designation letter must also be submitted.
 - A letter from the recipient's state/territory taxing body or state/territory Attorney General affirming that the recipient is a nonprofit organization operating within the state/territory;
OR
 - A copy of the recipient's state/territory certificate of incorporation that substantiates its nonprofit status.

All nonprofit subrecipients of JAG funding under this award agree to make their financial statements available to the public. GMD may post the required documents on the JPSC website.

- 2. Nondiscrimination and Civil Rights Training Requirements.** Entities receiving financial assistance from the federal government must comply with the Federal statutes and regulations that prohibit discrimination in federally assisted programs or activities. These statutes and regulations collectively prohibit discrimination in both employment and the delivery of services or benefits based on race, color, national origin, sex, religion, or disability. All applicants must submit a written policy that prohibits discrimination (in both employment and the delivery of services and benefits) based on race, color, national origin, sex, religion, or disability, and establishes a discrimination complaint procedure. Subrecipients receiving Department of Justice (DOJ) funds, such as JAG funds, are required to obtain Federal Civil Rights Non-Discrimination training, accessible at <https://www.ojp.gov/program/civil-rights/online-training>. OCR offers civil rights training to recipients of OJP, OVW and COPS Office funding to assist them in meeting their federal civil rights obligations. The online training, which consists of six segments and self-tests, provides an overview of applicable nondiscrimination laws and the general civil rights obligations that are tied to grants awarded by the DOJ. Applicants must acknowledge acceptance of the OJP Civil Rights Non-Discrimination training requirements at the time of application.

The Office for Civil Rights ensures that recipients of financial assistance from DOJ and its components are not engaged in prohibited discrimination. Regulations implementing the nondiscrimination in employment provision of the Omnibus Crime Control and Safe Streets Act require subrecipients of financial assistance from the JAG Program, with some exceptions, create and implement an Equal Employment Opportunity (EEO) Program and Plan in accordance with 28 C.F.R. §§ 42.301 through 308. The purpose of the EEO Program and Plan is to ensure that grant subrecipients provide the opportunity for full and equal participation in their workplaces, regardless of race, color, national origin, or sex. An EEO Utilization Report is a critical component of a subrecipient's written EEO Plan. The EEO Utilization report includes an analysis of a grant sub-recipient's workforce and its relevant labor market to identify possible barriers to the participation of women and minorities in the recipient's employment. The Office for Civil Rights (OCR) ensures that recipients of financial assistance from Office of Justice Programs (OJP) and its components are not engaged in prohibited discrimination. For additional information, review the Equal Employment Opportunity page of the application in IGX, and the FAQ page on the OCR website: <https://www.ojp.gov/program/civil-rights-office/equal-employment-opportunity-program-eeop-faqs>, where access to the EEOP Report Builder is also provided.

3. **Non-disclosure of Confidential or Private Information.** State Administering Agencies and subrecipients of JAG funds shall, to the extent permitted by law, reasonably protect the confidentiality and privacy of persons receiving services under this program and shall not disclose, reveal or release any personally identifying information or individual information collected in connection with grant-funded services requested, utilized, or denied, and any individual client information without the informed, written, reasonably time-limited consent of the person about whom information is sought, except that consent for release may not be given by the abuser of a minor, incapacitated person, or abuser of the other parent of the minor. If release of information is compelled by statutory or court mandate, State Administering Agencies or subrecipients of JAG funds shall make reasonable attempts to provide notice to victims affected by the disclosure of the information and take reasonable steps necessary to protect the privacy and safety of the persons affected by the release of the information. State Administering Agencies and subrecipients may share: non-personally identifying data in the aggregate regarding services to their clients and non-personally identifying demographic information in order to comply with reporting, evaluation, or data collection requirements; court-generated information and law-enforcement-generated information contained in secure governmental registries for protection order enforcement purposes; and law enforcement- and prosecution-generated information necessary for law enforcement and prosecution purposes. Under no circumstances may an individual or recipient organization be required to provide a consent to release personally identifying information as a condition of eligibility for grant-funded services nor shall any personally identifying information be shared in order to comply with reporting, evaluation, or data-collection requirements of any program. Nothing in this section prohibits compliance with legally mandated reporting of abuse or neglect.
4. **Determination of Suitability for Interacting with Participating Minors.** If it is indicated within the application for this funding opportunity that a purpose of some or all of the activities to be

carried out under the award is to benefit a set of individuals under 18 years of age, then the subrecipient may not permit any individual (other than a client, another participating minor, or another individual reasonably likely to only have brief and unintentional or personally-accompanied contact) to interact with any participating minor (individual under 18 years of age receiving services as part of this project) during the course of activities under the award without first making a written determination of the suitability of that individual to interact with participating minors, based on current and appropriate information. Documentation of such written determinations shall be maintained at the program site and shall be reviewed by GMD or their authorized representative as part of compliance monitoring.

See <https://justice.ky.gov/Departments-Agencies/GMD/Pages/suitability.aspx> for details of the requirement.

5. **Compliance with Federal Regulations Regarding Grants.** Subrecipients must comply with the requirements of the current version of the DOJ Grants Financial Guide, available at <https://www.ojp.gov/funding/financialguidedojo/overview>, which includes maintaining appropriate programmatic and financial records that fully disclose and document the amount and disposition of JAG funds received. Items that should be included are, at minimum, but not limited to: financial documentation for any disbursements; daily time and attendance records specifying time devoted to allowable JAG activities; job descriptions; and contracts for services.

Special Requirements for Drug Task Forces.

- Drug Task Forces (DTFs) must communicate with Grants Management Division (GMD) and Office of Drug Control Policy (ODCP) staff, as required, to review their budgets before being considered for funding.
- DTFs must submit actual and expected outputs on the GMD provided “DTF Evidence-Based Performance Management Instrument” as an attachment to the grant application.
- DTFs must submit an operating budget which includes all sources and amounts of program funding for the agency as a separate attachment with the grant application.
- DTF director’s salaries are limited to a maximum 95% of total cost which may be considered for Justice Assistance Grant (JAG) funding.
- DTFs may not request JAG funds for costs related to out-of-state travel and training.
- DTFs must submit forfeiture reports to JPSC at the close of each fiscal year from all participating cities and counties as required by [KRS 218A.440](#).
- DTFs must have a Commonwealth/County Attorney from their service region on their board of directors. A current list of board members, including contact information, must be submitted as an attachment to the grant application, with updates submitted to GMD as necessary.
- DTFs must have signed intergovernmental agreements with any local jurisdiction they are partnering with and performing law enforcement duties within. Copies of all current, signed intergovernmental agreements must be submitted as an attachment to the grant application, with updates submitted to GMD as necessary.
- DTFs must submit a Personnel Roster noting title/rank, funding source, and FT/PT status as an attachment to the grant application.

- DTFs must submit as a separate attachment from the grant application, a log providing proof that all task force enforcement personnel, including command staff and agents assigned to the task force, are in compliance with DOJ's on-line task force training requirement. Training certificates and logs are to be maintained and updated, on site, as necessary. Copies of certificates should be submitted to your JAG Program Administrator.
- In addition to these requirements, DTFs will comply with all other requirements, terms, and award conditions as described in the grant application.

Upon award:

- DTFs must maintain records on site providing proof that each agent assigned to the task force is a sworn officer of a participating law enforcement agency.
- DTFs will be required to comply with standards of operations and best practices, including deconfliction and intelligence sharing, working in partnership with Kentucky State Police, when applicable, as set forth by ODCP.
- DTFs must adhere to data collection and reporting requirements as stipulated by DOJ, ODCP, and GMD.

ALLOWABLE COSTS

JAG Program funds can be used for state and local initiatives, technical assistance, training, personnel, equipment, supplies, contractual support, and information systems for criminal justice for any one or more of the following federally defined purpose areas:

- Law enforcement programs
- Prosecution and court programs
- Prevention and education programs
- Corrections and community corrections programs
- Drug treatment and enforcement programs
- Planning, evaluation, and technology improvement programs
- Crime victim and witness programs (other than compensation)
- Mental health programs and related law enforcement and corrections programs, including behavioral programs and crisis intervention teams
- Implementation of state crisis intervention court proceedings and related programs or initiatives, including but not limited to, mental health courts, drug courts, veterans courts, and extreme risk protection order programs

Indirect Costs and De Minimis

Agencies may charge a Federally negotiated indirect cost rate or the de minimis rate to JAG Awards.

Indirect Costs. Indirect Costs are those are the costs incurred by the subrecipient in support of general business operations, but which are not attributable to a specific federally funded project. Typical examples of indirect costs for most organizations will include the costs of operating and maintaining facilities and general administration such as salaries and expenses of executive officers, human resources administration, and accounting personnel.

Non-federal organizations that currently have a negotiated indirect cost rate agreement with a federal agency may request indirect costs; however, the organization must use the current negotiated rate. A copy of the approved negotiated indirect cost rate agreement letter from the cognizant federal agency must be uploaded with the application.

De Minimis. Subrecipients are permitted to charge 10% of the rate of the organization's Modified Total Direct costs (MTDC), also known as the *de minimis* indirect cost rate. MTDC means all direct salaries and wages, applicable fringe benefits, materials and supplies, services, and travel. MTDC **excludes** equipment, capital expenditures, charges for patient care, tuition remission, scholarships and fellowships, and participant support costs. The 10% rate is also known as a "de minimis" indirect cost rate. Please see [2 C.F.R. § 200.1](#) more information on MDTC.

Applicants should consult with their CPA or other financial professional to determine the amount of MTDC if the agency chooses to apply the *de minimis* rate.

Note: Subrecipients are not permitted to claim indirect costs for expenses that are also being apportioned as direct costs to the subaward. See [2 C.F.R. § 200.403\(d\)](#).

UNALLOWABLE COSTS AND ACTIVITIES

JAG funds may not be used (whether directly or indirectly) for any purpose prohibited by federal statute or regulation, including those purposes specifically prohibited by the JAG Program statute as set out at [34 U.S.C. § 10152](#). JAG funds may not be used (directly or indirectly) for security enhancements or equipment for nongovernmental entities not engaged in criminal justice or public safety. Additionally, JAG funds may not be used (directly or indirectly) to pay for any of the following items unless DOJ certifies that extraordinary and exigent circumstances exist making them essential to the maintenance of public safety and good order:

- **Vehicles, vessels, or aircraft;** including unmanned aircrafts, unmanned aircraft systems or aerial vehicles.
- **Luxury items.**
- **Real estate** or acquisition of land as found in Section 501(d) of the Consolidated Appropriations Act of 2005.
- **Construction projects** (other than penal or correctional institutions as found in Section 505(c) of the Consolidated Appropriations Act of 2005).
- **Any similar matters.**

Additional information on prohibited expenditures under JAG, including the process to obtain prior approval to purchase a prohibited item(s), can be accessed at the following links: within the

JAG Prohibited Expenditures Guidance

<https://bja.ojp.gov/sites/g/files/xyckuh186/files/media/document/jagcontrolledpurchaselist.pdf>

JAG Frequently Asked Questions (See Use of Funds Section)

<https://bja.ojp.gov/sites/g/files/xyckuh186/files/media/document/jag-faqs.pdf>

Lobbying

Costs of lobbying or activities with respect to legislation or to administrative changes to regulations or administrative policy may not be charged as costs against the grant ([18 U.S.C. 1913](#)).

Fundraising

Costs of organized fund raising, including financial campaigns, solicitation of gifts and similar expenses solely to raise capital or obtain contributions, may not be charged as costs against the grant. Neither the salary of persons engaged in such activities nor indirect costs associated with those salaries may be charged to the grant. Nothing in this section should be read to prohibit a subrecipient from engaging in fundraising activities, as long as such activities are not financed by federal grant funds.

GENERAL FINANCIAL REQUIREMENTS AND INSTRUCTIONS

Grants funded under the JAG grant program are governed by the financial requirements of the following:

- **2 CFR Part 200 – Uniform Administrative Requirements, Costs Principles, and Audit Requirements for Federal Awards**
<https://www.ecfr.gov/current/title-2/subtitle-A/chapter-II/part-200>
- **DOJ Grants Financial Guide**
<https://www.ojp.gov/funding/financialguidedoj/overview>
- **Justice and Public Safety Cabinet, Grants Management Division, Management Policy and Procedures Manual**
<https://justice.ky.gov/departments-agencies/gmd/pages/default.aspx>
- **Kentucky Finance and Administration Cabinet, Manual of Policies and Procedures**
<https://finance.ky.gov/office-of-the-secretary/office-of-policy-and-audit/Documents/FINAL%202015%20FAP%20Manual%20corrections%20%28Pg%2080%20revision%20+%20111-43-00%29%20071516.pdf>
- **Equitable Sharing of Federally Forfeited Property for State & Local Law Enforcement Agencies**
<https://www.justice.gov/criminal-afmls/file/794696/download>

Sound Financial Management

All subrecipients are required to establish and maintain accounting systems and financial records to accurately account for awarded funds. The financial records must account for all charges paid for with federal funding and demonstrate how the charges support the objectives of the award. These records shall include federal funds and all matching funds of state, local, and private organizations, when applicable. Subrecipients shall expend and account for grant funds in accordance with federal and state laws, and procedures for expending and accounting for their own funds. New applicants must upload a [*Financial Management and System of Internal Controls Questionnaire*](#) to the Attachment page of their application in IGX.

Accounting System

Subrecipients must maintain an adequate accounting system as defined in the *DOJ Grants Financial Guide* ([2.3 Standards for Financial Management Systems](#)). This section is accessible online at <https://www.ojp.gov/funding/financialguidedoj/ii-preaward-requirements#6d1xls>.

Subrecipients must have a financial management system in place to accurately record and report on the receipt, obligation, and expenditure of grant funds. The accounting system should be detailed enough to track the following information:

- Federal awards funded
- Matching funds from state, local, and private organizations, when applicable
- Program income
- Contracts expensed against the award
- Expenditures

The accounting system shall be used to generate reports required by the award and Federal regulations. An applicant's accounting system must support all the following:

- Financial reporting that is accurate, current, complete, and compliant with all the federal reporting requirements of your award.
- Accounting systems must be able to account for award funds separately. Commingling of funds is prohibited.
- Maintenance of documentation to support all receipts and expenditures and obligations of Federal funds.
- Collection and reporting of financial data for planning, controlling, measuring, and evaluating direct and indirect costs.

Subrecipient accounting systems should have all of the following capabilities:

Internal control. The system should allow for effective control and accountability for all grant and subgrant cash, real, and personal property, and other assets. Subrecipients must adequately safeguard all such property and assure that it is used solely for authorized purposes. Adequate control also includes segregation of duties, or a control that prevents the same person from executing the multiple steps in a business transaction. For example, the person signing staff timesheets should not be the same person who submits the financial report requesting reimbursement of that personnel expense. Segregation of duties allows for a system of checks and balances that prevents an individual from having sole oversight of the expenditures and revenues of an entity. Please consult [2 C.F.R. § 200.303](#) for additional information.

Budget control. The system should compare actual expenditures or outlays with budgeted amounts for each subaward. It also must relate financial information to performance or productivity data, including the development of unit cost information whenever appropriate or specifically required in the award or subaward agreement.

Allowable cost. The system should support making sure that Federal cost principles, agency program regulations, and the terms of subgrant agreements are followed in determining the reasonableness, allowability, and allocability of costs.

Source Documentation. The system should require support for accounting records with source documentation (e.g. canceled checks, paid bills, payrolls, time and activity records, and contract and award documents).

Proration of Costs

Applicants that conduct both allowable and unallowable activities must reasonably prorate their costs to ensure that JAG funds are only being used for allowable program activities. This proration method and rationale must be explained within the budget narrative.

Cost Allocation

If a cost benefits two or more projects or activities in proportions that can be determined without undue effort or cost, the cost must be allocated to the projects based on proportional benefit. If a cost benefits two or more projects or activities in proportions that cannot be determined by the interrelationship of the work involved, the costs may be allocated or transferred to benefitted projects on any reasonable documented basis, with certain exceptions. See [2 C.F.R § 200.405](#) for additional information.

Supplanting

DOJ defines supplanting as the reduction of funds from non-federal sources because of the receipt or expected receipt of federal funds budgeted for the same purpose. Federal funds must be used to supplement existing state and local funds for program activities and must not replace those funds that have been appropriated or allocated for the same purpose. Additionally, Federal funding may not replace state or local funding that is required by law. Funds specifically budgeted and/or received for one project may not be used to support another. Where a subrecipient's accounting system cannot comply with this requirement, the subrecipient shall establish a system to provide adequate fund accountability for each project it has been awarded.

Potential supplanting will be the subject of the application review, pre-award review, post-award monitoring, and possible audit. If there is potential supplanting, the applicant/subrecipient will be required to supply documentation demonstrating that the reduction in non-Federal resources occurred for reasons other than the receipt of Federal funds. Additional guidance for subrecipients on the maintenance of documentation to sufficiently demonstrate non-supplanting can be accessed at Section 2.3 of the *DOJ Grants Financial Guide*, available at: <https://www.ojp.gov/funding/financialguidedoj/ii-preaward-requirements>.

Match Requirement

This solicitation does not require match.

Supporting Documentation

Subrecipients must maintain appropriate financial records that fully disclose and document the amount and disposition of grant funds received. Supporting documentation shall fully support each expenditure incurred by the subrecipient and shall tie directly back to the purposes of the award. Specific examples of supporting documentation to substantiate grant disbursements and subrecipient compliance with the laws, regulations, conditions, and policies governing JAG awards are identified for each budget category in the Budget section of this document.

Program Income. Program income means gross income earned by the non-Federal entity that is directly generated by a supported activity or earned as a result of the Federal award during the period of performance. See [2 C.F.R. § 200.1](#) for the definition of program income and [2 C.F.R. § 200.307](#) for additional requirements around program income. Examples of project income could include sale of property, attorney's fees and costs, registration/tuition fees, and asset seizures and forfeitures. Program income, where allowed, shall be subject to federal grant rules and the requirements of the *DOJ Grants Financial Guide* ([3.4 Program Income](#)), which, as of March 2022, require in most cases that any program income be restricted to the same uses

as the subaward funds and expended during the period of performance in which it is generated. Additional information about program income requirements is accessible online at: <https://www.ojp.gov/funding/financialguidedo/iii-postaward-requirements#2kqnom>.

Asset seizures and forfeitures. Income received for the sale of personal or real property (e.g. cash, vehicles, real estate) seized as part of the activities of the project and awarded to the subrecipient under state or federal forfeiture law is program income. The receipt and disposition of program income must be identified and tracked within the subrecipient accounting system. Program income resulting from forfeitures may be retained by the subrecipient to be used within the twelve (12) month project period as direct funding for the project. Under extenuating circumstances, e.g. receipt of an extremely large forfeiture award, receipt of a forfeiture award of \$10,000 or more in the fourth quarter of the grant period, etc., the subrecipient may request an extension of the award period to expend the funds through a Grant Award Modification (GAM). Terms of the GAM will be established at GMD's discretion. Additional guidance can be accessed in the [Grants Management Division Policies and Procedures Manual](#) and in the *DOJ Grants Financial Guide* ([3.4 Program Income](#)).

APPLICATION INSTRUCTIONS

Contact Information. This page should describe those individuals that are eligible to serve as designated grant officials.

- **Authorized Official/Agency Representative/CEO.** The person authorized to apply for, accept, decline, or cancel the grant on behalf of the applicant's organization (e.g., state agency head, county judge executive, city mayor, county attorney, executive director, etc.). This person may delegate another agency official with authority to sign award documents and other grant documentation on their behalf, by attaching to the application a signed letter on agency letterhead documenting such designation.
- **Project Director/Agency Administrator.** The employee of the applicant who will be responsible for the day-to-day operation of the project and submitting program reports.
- **Financial Officer.** The chief financial officer of the applicant organization (e.g., county auditor, city treasurer, comptroller, etc.) who will be responsible for all the financial aspects of the grant's management including submitting the financial reports. Please note the Financial Office assigned to the award should not be assigned multiple roles. This ensures segregation of duties. The Financial Officer assigned to the grant award, or a designee not assigned in any other capacity on the award, shall be the only person to submit financial reports.

General Information. Includes Project Title, Grant Period Requested, Past Funding, Legal Name, Employer Identification Number (EIN), SAM Unique Entity Identifier (UEI), Commonwealth of Kentucky Vendor ID Number (Vendor Code), Agency Type and Description, Agency Introduction, and Non-Profit or Tax Exempt Status Documentation upload.

- For assistance obtaining a Vendor ID or updating the organization's Vendor Profile, please visit the Commonwealth of Kentucky Vendor Self Service Portal at <https://vss.ky.gov/vssprod-ext/Advantage4>. **Please ensure that the Legal Name reported on this page matches the organization's Vendor Name and current Business Name in the Commonwealth of Kentucky Secretary of State Business Entity Registry** at <https://web.sos.ky.gov/bussearchnprofile/search>.
- For assistance obtaining a UEI, please visit <https://sam.gov/content/duns-uei>.

Area Served. Indicate Area Development District(s), county(ies), and Congressional districts served by applicant organization.

Certifications. Certifications regarding lobbying, debarment, suspension, and other responsibility matters and drug-free workplace requirements.

Determination of Suitability to Interact with Participating Minors. Determination of suitability is required, in advance, for certain individuals who may interact with participation minors. Upload completed Determination of Suitability Certification Form, available for download on the application page, to demonstrate compliance with this federal award condition.

Equal Employment Opportunity. The DOJ Office of Civil Rights (OCR) established an application for use by subrecipients to prepare Verification Forms and Utilization Reports to document compliance with applicable civil rights requirements. This EEOP Subrecipient Report Builder is accessible at: <https://eeop.ocr.ojp.gov/certsub/homepage>. A Job Aid for this Subrecipient Report Builder has been created by OCR and uploaded here: <https://www.ojp.gov/EEOSubrecipientReportTool/JobAid>. Direct recipients of federal funding from OJP, OVW, or the COPS Office should not use the Subrecipient Report Builder above. Direct recipients should continue to use the EEOP application available at: <https://eeop.ocr.ojp.gov/cert/homepage> and upload the required documentation (EEO Policy, Verification Form, and if required, EEO Program and Utilization Report) in IGX.

Audit Requirements. Non-federal entities that expend \$750,000 or more in federal funds (from all sources including pass-through subawards) in the organization fiscal year (12-month reporting period) shall have a single organization audit conducted in accordance with the provisions of the *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Non-federal entities that expend less than \$750,000 per year in federal awards are exempt from federal audit requirements for that year. A financial audit may be required for any project expending more than \$100,000. Records must be available for review by appropriate officials including the federal agency, Justice and Public Safety Cabinet, JPSC GMD, and the General Accounting Office (GAO). A copy of the most current audit report and any management letter(s) are required with the submission of the grant application. Future audits are due no later than nine (9) months after the close of each fiscal year during the term of the award.

Limited English Proficiency. *Title VI of the Civil Rights Act of 1964* requires that the federal government and those receiving assistance from the federal government must take reasonable steps to ensure that persons with Limited English Proficiency (LEP) persons have access to the programs, services, and information that those entities provide. Agencies must establish and implement policies and procedures for language assistance services that provide LEP persons with meaningful access without additional charge.

APPLICANT INFORMATION

Guidelines and Instructions. Applicants are advised to read and understand the application Guidelines and Instructions prior to preparing an application. Applicants may contact GMD staff with questions or if clarification is needed.

Terms and Conditions. Applicants are advised to read application Terms and Conditions carefully every year before certifying, as terms and conditions are subject to change annually.

JAG Program Areas. Select the check box next to any and all program areas that apply to the project for which the applicant is requesting funds.

Kentucky Priority Funding Areas. Kentucky adopted the following priority funding areas in its 2019 strategic plan. Select the checkbox next to any and all priority areas that apply to the proposed project.

Statement of the Problem. Describe the specific problem or gap in services that will be addressed using grant funds. Include supporting data for your area that will demonstrate this problem.

Goals, Objectives, and Performance Measures. Briefly state the long-term effects the project should achieve, identify a measurable result that the project will attempt to achieve, and provide monitoring and evaluation criteria for each objective.

Project Proposal. Provide a concise summary of the proposed project, identifying the major tasks necessary to implement the project in the order in which they will occur, including a timetable for completing these tasks.

Agency Performance. Returning applicants should provide information that summarizes activities of the previously funded grant period. New applicants should summarize how funding of the proposed project will enhance agency performance.

Attachments. Required attachments include Letters of Support, Advisory Board Representation (if applicable), Financial Management and System of Internal Controls Questionnaire (new applicants), Conflict of Interest Disclosure (if applicable), Disclosure of Lobbying Activities (SF-LLL), and DTF-specific attachments.

BUDGET

There are five (5) budget categories: Personnel, Overtime, Contractual Services, Travel/Training, Operating Expenses, and Capital Expenses.

- Budget forms must be completed in detail, with amounts rounded to the nearest whole dollar.
- Program goals and objectives should be considered when generating the budget so that budget requests promote the overall effectiveness of the project.
- Budget revisions may be required later based on the availability of funds or expenses not allowable under JAG.
- A budget checklist is provided at the end of this section to assist you in completing the JAG application.

An overview is provided of each budget category. Allowable costs, compliance considerations, and supporting documentation requirements are included.

Narrative Justification

The narrative justification field on each budget page should supplement the information already provided in the numerical fields. At minimum, the narrative justification must indicate the basis for computation for each request as well as a brief discussion of the budget item(s) requested and how the budget costs elements are **necessary** to implement project activities and accomplish project objectives. The method for prorated or allocated costs must be fully described. For example, rental costs could be supported by a computation that considers the total square feet, total agency costs, proportion of funded staff within agency, and allocation percentage. Broader line-item categories should be itemized within the narrative justification field, and it should be clear if the costs will be used as match or funded by the grant. The language provided shall be sufficient to justify the cost and clearly explain the necessity to further the objectives of the award.

Personnel

Salary and Fringe Benefits. Staff salary and fringe benefits, including overtime, are allowable when specifically related to implementing the project activities. JAG funds may be used to support administrative time to complete award-required time and activity reporting, programmatic documentation, reports, and statistics; and to maintain project records.

Each position must be listed by title, total gross salary rate for the position, percentage of the position's time devoted to project activities, and total budgeted cost for the position. If the position will only be partially grant-funded, the applicant must still include the total gross salary rate for the position, and reduce the position's percentage on project in order to reflect the amount of funding budgeted for the position. Please include the abbreviation to denote full-time (FT) or part-time (PT) status in the position title. *Example Position Title:* FT Detective. **TIP: If requesting multiple positions with the same Position Title, please differentiate between them in a consistent way (e.g., FT Detective 1, FT Detective 2, etc.).**

- Where salaries apply to both project and non-project activity or apply to two or more separate projects or funding sources, proration of costs to each activity must be made based on time and activity records.
- Salaries for federally funded positions shall comply with state, city, county, and other relevant classification systems and shall be documented by appropriate time and activity records.
- A job description must be submitted for each requested position.
- Positions supported by multiple funding sources (allocated at less than 100% to the JAG project) must include a breakdown of job duties that clearly describes funded duties and non-JAG duties. The employee's timesheets shall indicate such separation of time worked.
- Charges of the employees' time assigned to grant projects may be reimbursed or recognized only to the extent they are directly and exclusively related to grant purposes and activities.
- Dual compensation is not allowed.
- Payments for fringe benefits are allowable personnel costs but cannot exceed the amount paid by the employer. Documentation of fringe benefits must be submitted with the budget to reflect the actual rates being paid by the employer.
- Fringe benefits must be available to all agency staff and include, but are not limited to:
 - a. Health, Dental, and Life Insurance (up to the cost of a single plan)
 - b. FICA
 - c. Retirement
 - d. Worker's Compensation
 - e. Unemployment Insurance

Overtime

Overtime pay can be included for personnel funded by the grant whose duties are consistent with the funded project. Overtime pay must be approved through the original grant application or through a subsequent Grant Award Modification (GAM). For additional information, visit the

U.S. Department of Labor Wage and Hour Division website: <https://www.dol.gov/agencies/whd>.

Supporting Documentation – Personnel Costs. Subrecipients are required to maintain supporting documentation for all personnel Expenses. Requirements include, but are not limited to:

- **Time and Activity Reports.** Time and activity reports for all grant-funded staff must:
 - Reflect an after-the-fact accounting of the total activity and hours worked for which the employee is compensated and indicate the specific time worked on the funded project. For example, a full-time employee working 40 hours per week performs 15 hours of funded project activities and 25 hours of activities not supported by JAG funds. 37.5% of the employee’s salary for the week may be paid with JAG funds.
 - Be prepared at least monthly and coincide with one or more pay periods.
 - Include original signatures of the employee and approving supervisory official having first-hand knowledge of the work performed.
- Paystubs, invoices and proof of payment for fringe benefits reflecting the actual costs paid by the employer.

Contractual Services

Compensation for individual consultant rates cannot exceed \$650/day or \$81.25/hour. An 8-hour day may include preparation, evaluation, and travel time in addition to the time required for the actual performance. Travel and subsistence costs may also be paid. Issuance of an award or approval of the award budget alone does not convey approval of a compensation rate that exceeds the established maximum. If the compensation rate for an individual consultant is not within the maximum compensation rate, none of the costs associated with the contractual expense are allowable costs to an award.

Contractual arrangements with individuals must ensure that:

- Dual compensation is not involved (e.g., the individual may not receive compensation from his/her regular employer and the JAG program for work performed during a single period of time even though the services performed benefit both).
- The contractual agreement is written, formal, proper, and otherwise consistent with the applicant's usual practices.
- If noncompetitive or "sole source" procurement is used, the applicant's written procurement policy must be followed, including documentation of justification and approval which must be retained for compliance monitoring. See [2 CFR § 200.320](#), the *DOJ Grants Financial Guide (3.8 Procurement under Awards of Federal Assistance)*, and conditions of award for additional requirements around noncompetitive procurement. **If the applicant elects not to establish a procurement policy of their own, they must adopt the Kentucky Model Procurement Code found in KRS 45A.** If there is a conflict among policies, the most restrictive policy shall be followed.
- Travel and subsistence costs are at an identified rate consistent with the most restrictive applicable financial policy.
- Subrecipient must screen all contractors and vendors for suspension or debarment from receiving federal funds. No grant funds may be paid to vendors or contractors who are ineligible to receive them due to suspension or debarment.

Contracts must be submitted to GMD as an attachment to the next financial report after execution of the contract. Documentation demonstrating how the contract was procured shall be maintained by the subrecipient and available for review during monitoring or upon request. If a subrecipient has paid a contractor with grant funds without a contract in place, the subrecipient may be required to repay all related contractual expenses for failure to properly support the use of award funds.

For each contractual line item requested, applicants should upload the following documents as a single PDF packet using the upload boxes available on the Contractual Services budget page:

- A copy of the proposed contractual agreement, if available. Dates should be specific to the project period. The compensation rate must be specified.
- Job description for any contractors who regularly function as agency staff members.
- Resume for any contractors who regularly function as agency staff members.

Supporting Documentation - Contractual Services. Expenses charges to the Contractual Services budget category shall be supported by the following:

- A copy of the fully executed contractual agreement.
- Invoices, if applicable.
- Receipts for travel and subsistence costs, if applicable.
- Procurement audit trail or approved sole source justification request, if applicable
- Documentation demonstrating subrecipient screened for contractor/vendor suspension or debarment prior to remitting grant funds.

For information on contract assistance, including contract types and verbiage, see *Guide to Procurements Under DOJ Grants and Cooperative Agreements* (revised November 2020) at <https://www.ojp.gov/doj-guide-to-procurement-procedures>.

Travel and Training

Training costs for paid staff participating in the project are allowable. Use of JAG funds are limited to staff development and skill enhancement directly related to the project.

If the travel and reimbursement policies of the applicant or subrecipient are more restrictive than those of the Commonwealth, the MORE RESTRICTIVE rate must be followed.

- Each request must include the purpose, destination, lodging, mileage rate, and per diem.
- JAG grant funds may be used for transportation, subsistence, and registration fees for applicants to attend conferences and training seminars.
- Travel must be approved through the original grant application or through a subsequent Grant Award Modification (GAM).
- Registration fees required for admittance to official travel meetings are reimbursable. If the fee entitles registrants to meals, claims for subsistence must be reduced accordingly.
- Requested travel expenses shall not exceed the established mileage and subsistence policy as set forth by the Commonwealth of Kentucky, Finance and Administration Cabinet. For current rates and regulations, see 200 KAR 2:006 and <http://finance.ky.gov/services/statewideacct/Pages/travel.aspx>
- Transportation must be the most economical.
- Bus, subway, and taxi fares are allowed for city travel.
- Commercial airline travel shall be coach/tourist class.
- The cost of rental cars in lieu of ordinary transportation will be allowed only with acceptable justification.
- Actual parking, bridge, and toll charges are reimbursable.
- Reasonable expenses for baggage handling, for delivery to or from a common carrier or lodging, and for storage are reimbursable.

Exclusions – Travel and Training

The following **cannot** be funded:

- Training to enhance administrative or management skills
- Additional expenses for first class travel
- Telephone, tips, or laundry charges incurred at a lodging establishment
- “Gas cards” or comparable cards whose usage or expenditures cannot be tracked

Supporting Documentation- Travel/Training

Subrecipients are required to maintain supporting documentation for all Travel and Training expenses. Examples of supporting documentation for Travel and Training expenses include, but are not limited to:

- Lodging receipts
- Travel log linking reimbursed costs with funded project activities
- Documentation of travel distance (e.g., Kentucky Official Highway Map, MapQuest, Google

- Maps, or similar mapping service) to support mileage reimbursement requests.
- Conference registration receipts, if applicable
 - Proof of Payment

For additional guidance on travel expense reimbursement, see [2 KAR 200.006](#).

Operating Expenses

Operating expenses include items essential for the ongoing operation of the project. Allowable operating costs include but are not limited to:

- Advertisement to recruit funded positions
- Books, training materials/manuals, videos, and/or resources used in the planning and operation of the program
- Equipment usage fees supported by usage logs
- Printing and distribution of brochures and similar announcements describing the project
- Costs of performing background checks and other employment screening requirements
- Utilities and security for the space used by program whether owned, rented, or donated
- Rental of office space or project performance site
- Printing. Any printed or electronic materials shall include a conspicuous acknowledgement of agency assistance and/or support that takes the form of the following footnote, *“This project was supported by grant number (insert correct number here) awarded through the Kentucky Justice and Public Safety Cabinet by the United States Department of Justice. The opinions, findings, conclusions, and recommendations expressed in this publication / program / exhibition are those of the author(s) and do not necessarily reflect the views of the Kentucky Justice and Public Cabinet or the U.S. Department of Justice.”*
- Supplies, whose line items shall only include consumable items, e.g., postage, paper, pens, notepads, staples, etc.
- Reasonable costs for technology, furniture, and other similar units with a unit price of less than the lower of \$5,000 or the applicant’s capitalization threshold, regardless of useful life
- Federally negotiated indirect cost rate OR de minimis rate for indirect costs

Instructions

Line items for operating expenses must be listed by category e.g. office supplies, training materials, telephones, etc., and included in the original grant application or approved through the Grant Award Modification (GAM) process prior to obligation of grant funds. Items that are individually represented on inventory logs, items assigned to specific individuals, and non-consumable items, e.g. computers, tablets, printers, etc., must be presented as discrete line items within the JAG budget to be eligible for reimbursement. *As a best practice, applicants are encouraged to put “small and attractive” items costing more than \$250 onto inventory logs to avoid pilfering.*

Confidential fund expenditures are limited to the purchase of evidence (physical), purchase of information (informant fees), and purchase of services (for undercover purposes). Guidelines related to confidential expenditures and management may be found in Chapter 16 of the Grants Management Division Policies and Procedures manual at <https://justice.ky.gov/departments-agencies/gmd/pages/default.aspx> and in the *DOJ Grants Financial Guide (3.12 OJP’s Confidential Funds)*. All applications for projects that will utilize funds for confidential expenditures must contain a certification that the guidelines will be followed.

Exclusions-Operating Expenses

The following **cannot** be funded:

- Direct costs if any other costs incurred for the same purposes in like circumstances have been allocated as indirect costs. See [2 C.F.R. § 200.403\(d\)](#).
- If the applicant agency or a related party owns the space used by the program, the fair market rental value of the space cannot be used as a match or reimbursed under the federal share.
- Tax preparation fees
- Accounting services
- Technology costs that comprise an *Information technology system* (as defined in [2 CFR § 200.1](#)) with a total cost greater than \$5,000 (must be classified as **Equipment**).
- Equipment repair and maintenance for any item not purchased with JAG funds excluding allocated copy contracts that include toner, supplies, etc.
- In-kind rent when not supported by a recent, written, fair market rental value estimate from a real estate professional or landlord
- “Gas cards” or comparable cards whose usage and expenditures cannot be tracked care expenses
- Other costs such as liability insurance on buildings, capital improvements, property losses and expenses, mortgage payments, real estate purchases, construction.
- Audit costs, even if required under federal guidelines.
- Lawn care expenses.

Supporting Documentation- Operating Expenses.

Subrecipients are required to maintain supporting documentation for all Operating Expenses. Requirements include, but are not limited to:

- Rental agreements
- Utility bills
- Invoices
- Proof of payment
- Document of federally negotiated indirect cost rate, if applicable.

Equipment

This category includes items with a unit price of \$5,000 or more and a useful life greater than one year, e.g., furniture, fixtures, office machines, etc., unless the applicant's policies establish a more restrictive threshold. If the applicant's capitalization limit is below \$5,000, then the lower limit applies. The applicant must adhere to the following principles:

- Items of equipment must be individually listed and approved through the original grant application or in a subsequent GAMs prior to purchase.
- Items of equipment may include information technology systems as defined by [2 CFR § 200.1](#)
- No other equipment owned by the applicant is suitable for the effort.
- Equipment purchased and used commonly for two or more programs has been appropriately prorated to each activity.
- Applicant must demonstrate the requested equipment is necessary for the successful operation of the grant project.
- Applicant must submit an *Equipment Purchase Authorization Form* to GMD and receive specific written approval from GMD prior to purchasing equipment.
- Authorization for equipment will be based on the applicant's demonstration that the requested equipment is necessary for the successful completion of the project.
- Equipment purchases funded with this award must be completed within the first four (4) months of the project unless specific written approval is given by GMD.

Exclusions - Equipment

The following **cannot** be funded:

- Equipment or capital expenditures not determined by BJA or GMD to be necessary and essential to the planning and delivery of the project
- Reimbursement for equipment already owned by the applicant or purchased through another funding sources
- Any costs related to leasing or purchasing of a vehicle.

Supporting Documentation- Equipment.

Equipment purchases shall be supported by invoices, photos of equipment, equipment inventory log, procurement audit trail or sole source justification requests, proof of payment to the vendor/supplier, and *Equipment Purchase Authorization Form* signed by GMD conveying specific written approval to purchase equipment, and proof of payment to the vendor/supplier. The subrecipient is required to track all equipment purchases and to be able to produce an inventory list upon request by GMD. The subrecipient must follow [2 C.F.R. § 200.313](#) and [2 C.F.R. § 200.439](#).

For additional guidance around procurement, see *Guide to Procurements Under DOJ Grants and Cooperative Agreements* (revised November 2020) at <https://www.ojp.gov/doj-guide-to-procurement-procedures>.

Budget Narrative

Applicants shall submit a detailed budget narrative. The purpose of the budget narrative is to relate items budgeted to project activities and to provide justification, explanation, and calculations for budget items, including criteria and data used to arrive at the estimates for each budget category. Each budget category page also has its own budget narrative field, that must be populated with budget narrative information for the expenses reflected on that page. The budget narrative shall provide specific and detailed information to help application reviewers fully understand the budgetary needs of the applicant and is an opportunity to provide additional descriptive information, the rationale for how these elements were identified and how costs are allocated, as well as the ways in which the cost elements support the project's identified goals. Together, the budget narrative and the budget detail pages should provide a complete financial and qualitative description that supports the proposed project plan.

Budget Summary

The budget summary is auto-populated with data from the other application pages and is not able to be altered by the applicant. If errors appear in this section, it often suggests there is a need to review and correct information that is presented on the budget detail pages. If these errors persist or no data appears in this section, it is necessary to contact the IGX helpdesk via JUSIGX@ky.gov.

Application Submission

The Authorized Official (AO) designated in IGX by the applicant will receive a confirmation e-mail upon successful submission of an application. This document should be retained for agency records. Applicants may also confirm the application is in “Application Submitted” status by viewing the application’s Document Landing page in IGX. If the applicant is unable to confirm application submission status, believes they have cancelled an application in error, or believes a system error has occurred that prevented successful submission, the applicant must contact GMD at JUSIGX@ky.gov in advance of the submission deadline to allow for confirmation or further inquiry. Requests for reconsideration of submission deadline compliance may be granted to applicants providing sufficient documentation of both timely contact with GMD and identification of specific, verifiable system errors.

Application Review and Award Recommendation

Submitted applications are subject to programmatic and financial review by GMD staff. External subject matter expertise may be incorporated into the application review process as needed or required by federal program guidelines. Applications will be scored numerically by assigned reviewers through completion of a structured application review questionnaire. GMD may request additional information or clarification from applicants to complete review of the application or inform funding recommendations.

Funding will be prioritized for costs that advance Kentucky’s program priorities. Targeted percentage reductions may be applied to reach the limit of available funds approved to be awarded under this solicitation. The Commonwealth will fulfill the allocation requirements of the BJA JAG Program and previously detailed in the **Allocation of Subawards** section of this document. Finalization of the grant recommendations must occur with both the JPSC and Office of the Governor prior to the announcement of award decisions.

Award Notification and Acceptance

Notification. Written notification of award decisions shall be issued by the Secretary of the JPSC or authorized designee and delivered via email to the Agency Representative noted in the application. Applicants recommended for funding will be notified by e-mail and will receive further instructions on award acceptance from GMD staff via e-mail, telephone, or other means. Approved applicants may need to make modifications to the original submitted budget, based upon the amount of the actual award. Should this be necessary, additional instructions will be provided by GMD via electronic communication/e-mail. GMD makes every attempt to provide notification in advance of the start of the JAG award period.

Budget Modifications. GMD recognizes that agencies are the experts on the needs of their respective programming. GMD will not be proscriptive with how subrecipients rearrange their application budgets within the award amount during the budget modification phase. With the exception of denying unallowable costs, GMD will encourage subrecipients to reorganize their budgets to best meet the approved project scope and their agency’s identified needs. Budget modifications must be completed in a timely fashion to ensure award acceptance before the beginning of the project period.

Conditions of Awards. Once budget modifications have been completed and the subaward assigned to a federal award, award documents will be generated that include terms and conditions of the contract. If the subaward is accepted, the subrecipient must agree to all terms and conditions. Subrecipients are encouraged to carefully read and understand the conditions as presented in the contract prior to accepting the award. Questions may be directed to GMD staff.

Fraud, Waste, or Abuse. If awarded JAG funds, the subrecipient agrees to refer promptly to JPSC and to the U.S. Department of Justice (DOJ) Office of the Inspector General (OIG), any credible evidence that a principal, employee, agent, contractor, subcontractor, or other person has, in connection with funds under the contract, submitted a false claim under the False Claims Act, or committed a criminal or civil violation of laws pertaining to fraud, conflict of interest, bribery, gratuity, or similar misconduct. Potential fraud, waste, abuse, or misconduct involving or relating to funds under the contract should be reported to GMD through the Justice Listens contact page accessible at <https://justice.ky.gov/About/justicelistens/Pages/contactjl.aspx>, and to OIG by—(1) online submission accessible via the OIG webpage at <https://oig.justice.gov/hotline/contact-grants.htm> (select “Submit Report Online”); (2) mail directed to: U.S. Department of Justice, Office of the Inspector General, Investigations Division, ATTN: Grantee Reporting, 950 Pennsylvania Ave., NW, Washington, DC 20530; and/or (3) by facsimile directed to the DOJ OIG Investigations Division (Attn: Grantee Reporting) at (202) 616-9881 (fax). Additional information is available from the DOJ/OIG website at <https://oig.justice.gov/hotline>.

Award Acceptance. If selected to receive an award, the applicant must complete budget modifications by the deadline specified by the Cabinet at the time of award notification. The applicant must accept the award by signing the offered contract no later than nine (9) calendar days prior to the beginning of the project period. If the acceptance process is not completed within the allotted time, the applicant will be ineligible to bill to the grant any expense incurred before the date of acceptance. Please review the Subaward Acceptance Procedures on the GMD website at <https://justice.ky.gov/Departments-Agencies/GMD/Pages/subacceptproc.aspx>.

The applicant agrees to commence project activities within sixty days of the approved project start date. Non-commencement of project activities may lead to cancellation of the grant award. Evidence of project commencement shall be included in the first quarter Progress Report.

Reporting Requirements

Subrecipients agree to submit financial and program reports according to the specified deadlines. Subrecipients must collect and maintain data that measures the performance and effectiveness of work under this award. The data must be provided to BJA and GMD in the manner (including timeframes) specified by BJA in the program solicitation or other applicable written guidance. Data collection supports compliance with the Government Performance and Results Act (GPRA) and the GPRA Modernization Act of 2010, and other applicable laws. The schedule for filing reports is as follows:

Reporting Period	Report Submission Deadline
Quarter 1: October 1 – December 31	January 15
Quarter 2: January 1 – March 31	April 15
Quarter 3: April 1 – June 30	July 15
Quarter 4: July 1 – September 30	October 15

Performance Reporting

BJA Performance Management Tool (PMT). Subrecipients are required to track project activities and progress toward project goals and objectives provided with JAG. This information is reported quarterly on the BJA PMT form and submitted in the OJP Performance Measurement Platform. The PMT report is due 15 days after the close of each quarter.

Progress Report. Subrecipients provide a brief narrative of the project activities put in place to implement the project and the progress made toward each during the reported quarter. This information is reported on the quarterly Progress Report submitted in IGX. The Progress Report is due 15 days after the close of each quarter.

Financial Reporting. The Financial Officer assigned to the grant award, or a designee *not assigned in another capacity* on the award, should be the only person to submit financial reports. Failure to submit financial reports according to the time set forth may result in delays or withholding of funds. Financial reports shall be submitted on a quarterly basis.

Supporting Documentation. Subrecipients shall submit GMD financial reports which include itemized expenses expenditures for the reporting period and a detailed breakdown of all expenditures **by budget line item** (instead of simply providing an aggregate for each budget category). Itemized expenditures shall correspond to the line items in the approved subaward budget (and also easily tie back to the grant ledger). The financial report shall also reflect the cash and in-kind match being reported, if applicable, and federal share reimbursement request included for that particular reporting period. Supporting documentation may be requested at any time by GMD, and unless instructed otherwise, subrecipients shall submit supporting documentation with every quarterly financial report.

Hiring Requirements and Staff Reporting

Applicants must screen for employment eligibility in the United States, as well as adhere to the applicant's own written hiring policies and procedures, and any statutory or regulatory requirements, when hiring for grant-funded positions. The hiring of grant-funded personnel must be free of undisclosed personal and organizational conflicts of interest, both in fact and appearance. The subrecipient at any tier must immediately disclose to GMD, in writing, any potential conflict of interest as defined in the *DOJ Grants Financial Guide* ([3.20 Grant Fraud, Waste, and Abuse, Conflicts of Interest](#)). Failure to do so may result in withholding of reimbursement, termination of the award, or other appropriate action. GMD shall be notified in writing of all employee resignations or terminations within 30 days of occurrence, via email submission of an updated Staff Tracking form. This editable form will be provided by GMD and will allow the subrecipient to maintain and active roster of project staff.

Grant Award Modifications

A subaward agreement creates a legal and binding obligation for subrecipients to use the subaward as outlined in the agreement. The DOJ considers the deliberate redirection of the use of funds in a manner different from the purpose outlined in the subaward agreement a failure to properly support the use of award funds, which constitutes misuse of award funds. More information is contained in the *DOJ Grants Financial Guide* ([3.20 Grant Fraud, Waste, and Abuse, Common Grant Fraud Schemes](#)).

Changes in the overall scope of the project and material changes to the project and budget are unallowable without prior written approval from GMD. The purpose of a Grant Award Modification (GAM) is to update award details, modifying key facts or details about the award. The following changes require a GAM:

1. **Change in Official(s).** Updates to any key project contact listed on the Contact Information page in IGX.
2. **Grant Period Extension.** GMD will notify subrecipients if an opportunity to extend the subaward period of performance is available.
3. **Budget Revision.** Approval of a GAM request must be obtained prior to any obligation of grant funds not already approved in the most current version of the budget. Revisions will not be retroactive.

Subrecipients should submit GAM requests prior to the filing of the next financial report in which any tentatively approved GAM changes are reflected as expenditures. The deadline to submit a final GAM request is **July 31st**, unless otherwise approved by GMD. Exceptions to the July 31st deadline for GAM request submissions are those to update an award's Contact Information page.

Risk Assessment and Monitoring

[2 CFR 200.332\(b\)](#) states that "all pass-through entities must... evaluate each subrecipient's risk of noncompliance with Federal statutes, regulations, and the terms and conditions of the subaward for the purposes of determining the appropriate subrecipient monitoring." JAG Program and Financial Administrators will complete risk assessments in IGX for each individual subaward, and the GMD JAG monitoring schedule will be revised based on the overall subrecipient risk.

Training

DTF subrecipients must comply with all BJA required training and reporting requirements for law enforcement officers and agencies. All non-DTF JAG funded staff must annually complete 12 hours of training on topics which will enhance their ability to perform their job duties. Training completed will be documented in quarterly progress reports in IGX.

Closeout

Subrecipients are required to submit final Financial and Progress Reports in IGX, along with final BJA PMT reporting, within 15 days of the close of the project period. However, GMD recognizes

that some costs may be incurred during the project period but not yet liquidated before that report is due. In order to close out the subaward, such costs may be submitted for reimbursement via a Liquidation Report submitted no later than 90 days after the end of the project period. Any funds not expended (liquidated) at the end of the 90-day period will revert to JPSC, unless a grant award modification extending the liquidation period has been approved.

BUDGET CHECKLIST

This checklist is for your convenience in preparing your application. It is for your use only and should not be submitted with the application.

Personnel

Salaries

- Is each position identified by title? Example: FT Task Force Officer (TBH)
- Are time commitments stated?
- Is the amount to each employee's annual compensation stated?
- Are there any dual personnel compensation costs?
- Has a job description been attached to each personnel page?
- Are salary increases anticipated during the grant period? If so, are the increases justified in the narrative?

Benefits

- Is each benefit type indicated separately?
- Have the requests been cost allocated, when appropriate?
- Are the listed benefits available to all employees of the agency?
- Are fringe benefit increases anticipated during the grant period? If so, are the increases justified in the narrative?
- Have the computations used to arrive at requested amounts been included in the narrative?

Contractual Services

- Is each service described?
- For individual consultants, has an hourly or daily rate been conveyed in the narrative?
- Is the compensation rate for individual consultants within the maximum allowable compensation rate?
- Are base rates justified and reasonable?
- Does the total value of any contractual service exceed the procurement threshold of the Commonwealth or that of the applicant agency? If so, has the applicant indicated that services have been or will be obtained by acceptable procurement procedures?
- If the applicant plans to follow a sole source procurement procedure, has this been indicated in the narrative? Does the sole source request follow the applicant's written noncompetitive procurement policies and procedures?
- Have the computations used to arrive at requested amounts been included in the narrative?

Travel/Training

- Is the purpose of the requested travel directly related to the proposed project?
- Are per diem, lodging and transportation costs listed separately?
- Have the most economical methods been selected?
- Have the appropriate project personnel been identified for the travel?

- Have the computations used to arrive at the requested amount been included in the narrative?

Operating Expenses

- Are operating expenses listed by types (e.g. supplies, rent, postage, etc.)?
- Are unit costs or monthly estimates provided?
- Will appropriate procurement procedures be followed?
- Have the computations used to arrive at requested amounts been included in the narrative?

Equipment

- Are equipment items specified by units and cost?
- Is the requested equipment project-related?
- Will the purchased equipment be used 100% in the project? If not, has the cost been allocated across funding sources and the calculations provided?
- Does the agency already own any equipment suitable for the project?
- Does the total value of any equipment exceed the procurement threshold of the Commonwealth or that of the applicant agency? If so, has the applicant indicated those services have been or will be obtained by acceptable procurement procedures?
- If the applicant plans to follow a sole source procurement procedure, has this been indicated in the narrative? Does the sole source request follow the applicant's written noncompetitive procurement policies and procedures?

Budget Summary

- Are all requested costs justified, reasonable and allowable?
- Are requested costs properly categorized?
- Are all line-item calculations correct and equal to the category totals?
- Have the computations used to arrive at the requested amount been included in the narrative?